

AMENDMENT NO. _____ Calendar No. _____

Purpose: To rescind \$120 billion in Federal spending by consolidating duplicative government programs, cutting wasteful Washington spending, and returning billions of dollars of unspent money.

IN THE SENATE OF THE UNITED STATES—111th Cong., 2d Sess.

H. J. Res. 45

Referred to the Committee on _____ and
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT intended to be proposed by _____

Viz:

1 At the appropriate place, insert the following:

2 **TITLE _____ —ELIMINATION OF**
3 **DUPLICATIVE AND WASTEFUL**
4 **SPENDING**

5 **SEC. 1. IDENTIFICATION, CONSOLIDATION, AND ELIMI-**
6 **NATION OF DUPLICATIVE GOVERNMENT PRO-**
7 **GRAMS.**

8 The Comptroller General of the Government Account-
9 ability Office shall conduct routine investigations to iden-
10 tify programs, agencies, offices, and initiatives with dupli-
11 cative goals and activities within Departments and govern-

1 mentwide and report annually to Congress on the findings,
2 including the cost of such duplication and with rec-
3 ommendations for consolidation and elimination to reduce
4 duplication identifying specific rescissions.

5 **SEC. 2. REPEAL OF INCREASE OF THE OFFICE BUDGETS OF**
6 **MEMBERS OF CONGRESS.**

7 Of the funds made available under Public Law 111-
8 68 for the legislative branch, \$245,000,000 in unobligated
9 balances are permanently rescinded: *Provided*, That none
10 of the funding available for the Legislative Branch be
11 available for any pilot program for mailings of postal pa-
12 tron postcards by Senators for the purpose of providing
13 notice of a town meeting by a Senator in a county (or
14 equivalent unit of local government) at which the Senator
15 will personally attend.

16 **SEC. 3. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
17 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
18 **TION OF DUPLICATIVE PROGRAMS AT THE**
19 **DEPARTMENT OF AGRICULTURE.**

20 Of the funds made available under Public Law 111-
21 80 for the Department of Agriculture, \$1,342,800,000 in
22 unobligated balances are permanently rescinded: *Provided*,
23 That as proposed by the President's FY 2010 budget, no
24 funding may be available for the Economic Action Pro-
25 gram, which is duplicative of USDA's Urban and Commu-

1 nity Forestry program, has been poorly managed, and has
2 funded questionable initiatives such as music festivals:
3 *Provided further*, That no funding may be available for the
4 High Energy Cost grant program, which is duplicative of
5 the \$6,000,000,000 in low interest loan programs offered
6 by the UDSA's Rural Utilities Service: *Provided further*,
7 That as included in the Congressional Budget Office's Au-
8 gust 2009 Budget Options document, which states that
9 the program "merely replaces private spending with public
10 spending", no funding may be available for the Foreign
11 Market Development Program, which also duplicates the
12 Foreign Agriculture Service's Market Access Program:
13 *Provided further*, That the Secretary shall consolidate and
14 reduce the cost of administering the numerous programs
15 administered by the Department relating to encouraging
16 conservation, including the Conservation Stewardship Pro-
17 gram, which the Government Accountability Office re-
18 vealed in 2006 is duplicative of other USDA conservations
19 efforts, including the Conservation Reserve Program, the
20 Wetlands Reserve Program, the Farmland Protection Pro-
21 gram, the Wildlife Habitat Program, and the Grassland
22 Reserve Program: *Provided further*, That the Secretary
23 shall work with the Secretary of Energy to consolidate and
24 reduce the cost of administering the numerous programs
25 administered by both Departments relating to bioenergy

1 promotion, including the Department of Energy's Biomass
2 Program, the Department of Agriculture's Biomass Crop
3 Assistance Program, the Biorefinery Program for Ad-
4 vanced Fuels Program, and the Biobased Products and
5 Bioenergy Program, the Biorefinery Repowering Assist-
6 ance Program, the New Era Rural Technology Competi-
7 tive Grants Program, and the Feedstock Flexibility Pro-
8 gram: *Provided further*, That the Secretary shall work with
9 the Secretary of Energy to consolidate and reduce the cost
10 of administering the numerous programs administered by
11 both Departments relating to alternative energy, including
12 the Department of Energy's Geothermal Technology Pro-
13 gram, Wind Energy Program, and the Solar Energy Tech-
14 nologies Program, and the Department of Agriculture's
15 Rural Energy for America Program: the Secretary shall
16 consolidate and reduce the cost of administering the nu-
17 merous programs administered by the Department that
18 provide food assistance to foreign countries, including the
19 USAD Foreign Agricultural Service, the food for Progress
20 Program, the McGovern-Dole International Food for Edu-
21 cation and Child Nutrition Program, the food for Peace
22 programs, the Bill Emerson Humanitarian Trust, and the
23 Local and Regional Procurement Projects ; *Provided fur-*
24 *ther*, That for any program for which funding is prohibited
25 in this section, any activities under that program that are

1 deemed by the Secretary to be necessary or essential, the
2 Secretary shall assign to an existing program for which
3 funding is not prohibited in this section.

4 **SEC. 4. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
5 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
6 **TION OF DUPLICATIVE PROGRAMS AT THE**
7 **DEPARTMENT OF COMMERCE.**

8 Of the funds made available under Public Law 111–
9 117 for the Department of Commerce, \$697,850,000 in
10 unobligated balances are permanently rescinded: *Provided*,
11 That the Secretary shall work with the Secretary of Agri-
12 culture to consolidate and reduce the cost of administering
13 the programs administered by both Departments that pro-
14 vide rural public telecom grants, including eliminating
15 USDA’s grants to rural public broadcasting stations, as
16 proposed by the President’s FY 2010 budget, which dupli-
17 cates the Department of Commerce’s Public Tele-
18 communications Facilities Program, and the Corporation
19 for Public Broadcasting, which also receives Federal fund-
20 ing: *Provided further*, That no funding may be made avail-
21 able for the Hollings Manufacturing Extension Partner-
22 ship Program, which duplicates the Small Business Ad-
23 ministration’s Small Business Development Centers and
24 which has been found by the Office of Management and
25 Budget to “only serve a small percentage of small manu-

1 factures each year”: *Provided further*, That the Secretary
2 shall work with the Secretaries of Housing and Rural De-
3 velopment and Agriculture to consolidate and reduce the
4 cost of administering the programs administered by these
5 Departments relating to Economic Development, including
6 the following programs, the Economic Development Ad-
7 ministration, the Community Development Block Grants,
8 Rural Development Administration grants, the National
9 Community Development Initiative, the Brownfields Eco-
10 nomic Development Initiative, the Rural Housing and
11 Economic Development grants, the Community Service
12 Block Grants, the Delta Regional Authority, the Commu-
13 nity Economic Development grants, and the Historically
14 Underutilized Business Zone program: *Provided further*,
15 That for any program for which funding is prohibited in
16 this section, any activities under that program that are
17 deemed by the Secretary to be necessary or essential, the
18 Secretary shall assign to an existing program for which
19 funding is not prohibited in this section.

20 **SEC. 5. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
21 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
22 **TION OF DUPLICATIVE PROGRAMS AT THE**
23 **DEPARTMENT OF EDUCATION.**

24 Of the funds made available under Public Law 111-
25 117 for the Department of Education, \$3,213,800,000 in

1 unobligated balances are permanently rescinded: *Provided,*
2 That the Secretary shall work with Secretaries from other
3 Federal Departments to consolidate and reduce the cost
4 of administering the at least 30 Federal programs that
5 provide financial assistance to students to support postsec-
6 ondary education in the forms of grants, scholarships, fel-
7 lowships, and other types of stipends, including the 15
8 such programs at the Department of Education, such as
9 the Academic Competitiveness Grants, the TEACH
10 grants, the Federal Supplemental Education Opportunity
11 Grants, the Leveraging Educational Assistance Program,
12 the Javits Fellowships Program, Graduate Assistance in
13 Areas of National Need program, as well as the three simi-
14 lar programs administered by the National Science Foun-
15 dation, such as the Robert Noyce Teacher Scholarship
16 program, as well as a program at the Department of Jus-
17 tice and one at the Health Resources Administration: *Pro-*
18 *vided further,* That the Secretary shall work with Sece-
19 raries from other Federal Departments to consolidate and
20 reduce the cost of administering the at least 69 Federal
21 programs dedicated in full or in part to supporting early
22 childhood education and child care, as outlined by the Gov-
23 ernment Accountability Office, which found that these 69
24 education programs are spread across 10 different agen-
25 cies: *Provided further,* That the Secretary shall work with

1 Secretaries from other Federal Departments to consoli-
2 date and reduce the cost of administering the at least 105
3 Federal science, technology, math, and engineering edu-
4 cation programs, as outlined by the Academic Competi-
5 tiveness Council, which found that these 105 education
6 programs are spread across numerous Federal agencies:
7 *Provided further*, That the Secretary shall work with Sec-
8 retaries from other Federal Departments to consolidate
9 and reduce the cost of administering the numerous stu-
10 dent foreign exchange and international education pro-
11 grams, including the at least 14 programs at the Depart-
12 ment, including the American Overseas Research Centers,
13 Business and International Education, Centers for Inter-
14 national Business Education, the Foreign Language and
15 Area Studies Fellowships, the Institute for International
16 Public Policy, the International Research and Studies, the
17 Language Resource Centers, the National Resource Cen-
18 ters, the Technological Innovation and Cooperation for
19 Foreign Information Access, and the Undergraduate
20 International Studies and Foreign Language Program,
21 the State Department's Benjamin A. Gilman International
22 Scholarship Program, the Boren National Security Edu-
23 cation Trust Fund, and exchange programs administered
24 by the National Science Foundation's Office of Inter-
25 national Science and Engineering.

1 **SEC. 6. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
2 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
3 **TION OF DUPLICATIVE PROGRAMS AT THE**
4 **DEPARTMENT OF ENERGY.**

5 Of the funds made available under Public Law 111-
6 85 for the Department of Energy, \$1,321,800,000 in un-
7 obligated balances are permanently rescinded: *Provided*,
8 That the Secretary shall work with Secretaries from other
9 Federal Departments to consolidate and reduce the cost
10 of administering the various Federal weatherization ef-
11 forts, including Federal funding for State-run weatheriza-
12 tion projects, the Department of Energy's Energy Con-
13 servation and Weatherization grants, as well as the De-
14 partment of Energy's building Technologies Program, the
15 LIHEAP weatherization efforts, the National Park Serv-
16 ice's Weatherization and Improving the Energy Efficiency
17 of Historic Buildings program, and the Department of
18 Housing and Urban Development's Energy Innovation
19 Fund: *Provided further*, That the Secretary shall consoli-
20 date and reduce the cost of administering the various en-
21 ergy grant programs, including the Tribal Energy grant
22 program, which overlaps with the Department's Energy
23 Efficiency and Conservation Block Grants, and the En-
24 ergy Start Energy Efficient appliance Rebate Program:
25 *Provided further*, That the Secretary shall consolidate and
26 reduce the cost of administering the various vehicle tech-

1 nology programs at the Department, including the Vehicle
2 Technologies program, the Advanced Battery Manufac-
3 turing grants, the Advanced Technology Vehicles Manu-
4 facturing Loans Program, and the Innovative Technology
5 Loan Guarantee Program.

6 **SEC. 7. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
7 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
8 **TION OF DUPLICATIVE PROGRAMS AT THE**
9 **DEPARTMENT OF HEALTH AND HUMAN SERV-**
10 **ICES.**

11 Of the funds made available under Public Law 111–
12 117 for the Department of Health and Human Services,
13 \$4,116,950,000 in unobligated balances are permanently
14 rescinded: *Provided*, That the Secretary, in coordination
15 with the heads of other Departments and agencies, shall
16 consolidate the programs that support nonresidential
17 buildings and facilities construction, including the 29 pro-
18 grams across 8 Federal agencies identified by the Govern-
19 ment Accountability Office. The Secretary, in coordination
20 with the Secretary of HUD and USDA and other appro-
21 priate departments and agencies, shall consolidate duplica-
22 tive programs intended to reduce poverty and revitalize
23 low-income communities, including the HHS Community
24 Services Block Grant, the HUD Community Development
25 Block Grant, and USDA Rural Development program:

1 *Provided further*, That the Secretary shall work with Sec-
2 retaries from other Federal Departments to consolidate
3 and reduce the cost of administering the dozens of Federal
4 programs, across multiple agencies, that funded childhood
5 obesity programs, either as the main focus or as one com-
6 ponent of the Federal program.

7 **SEC. 8. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
8 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
9 **TION OF DUPLICATIVE PROGRAMS AT THE**
10 **DEPARTMENT OF HOMELAND SECURITY.**

11 Of the funds made available under Public Law 111–
12 83 for the Department of Homeland Security,
13 \$2,205,000,000 in unobligated balances are permanently
14 rescinded: *Provided*, That the Secretary shall work with
15 Secretaries from other Federal Departments to consoli-
16 date and reduce the cost of administering the dozens of
17 Federal homeland security programs, as identified by the
18 Office of Management and Budget, which states that “a
19 total of 31 agency budgets include Federal homeland secu-
20 rity funding in 2010”.

1 **SEC. 9. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
2 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
3 **TION OF DUPLICATIVE PROGRAMS AT THE**
4 **DEPARTMENT OF HOUSING AND URBAN DE-**
5 **VELOPMENT.**

6 Of the funds made available under Public Law 111–
7 117 for the Department of Housing and Urban Develop-
8 ment, \$2,302,450,000 in unobligated balances are perma-
9 nently rescinded: *Provided*, That the Secretary shall work
10 with Secretaries from other Federal Departments to con-
11 solidate and reduce the cost of administering the various
12 Federal programs aimed at addressing homelessness, in-
13 cluding the Supportive Housing Program, the Shelter Plus
14 Care Program, the Single Room Occupancy Program, the
15 Emergency Shelter Grant Program, programs at Health
16 and Human Services such as the Basic Center Program,
17 Projects for Assistance in Transition from Homelessness,
18 and the Street Outreach Program, and also including the
19 more than 23 housing programs identified by the Govern-
20 ment Accounting Office that target or have special fea-
21 tures for the elderly.

1 **SEC. 10. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
2 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
3 **TION OF DUPLICATIVE PROGRAMS AT THE**
4 **DEPARTMENT OF INTERIOR.**

5 Of the funds made available under Public Law 111–
6 88 for the Department of Interior, \$606,200,000 in unob-
7 ligated balances are permanently rescinded: *Provided*,
8 That the Secretary shall consolidate and reduce the cost
9 of administering the at least 11 historic preservation pro-
10 grams at the Department, including the 9 preservation
11 programs at the Heritage Preservation Services, such as
12 the Federal Agency Preservation Assistance Program, the
13 Historic Preservation Planning Program, the Technical
14 Preservation Services for Historic Buildings, as well as the
15 Save America’s Treasures Grant Program, the Advisory
16 Council on Historic Preservation, and the Preserve Amer-
17 ica program: *Provided further*, That the Secretary shall
18 consolidate and reduce the cost of administering the var-
19 ious climate change impact programs at the Department,
20 including the Bureau of Indian Affairs office Tackling Cli-
21 mate Impacts Initiative, the U.S. Geological Survey’s Na-
22 tional Climate Change and Wildlife Science Center, the
23 US Fish and Wildlife Service climate change initiatives,
24 and the state and tribal wildlife conservation grants which
25 are being provided to entities to adapt and mitigate the
26 impacts of climate change on wildlife: *Provided further*,

1 That the Secretary shall consolidate and reduce the cost
2 of administering the dozens of invasive species research,
3 monitoring, and eradication programs at the Department,
4 including the eight programs administered by the US Fish
5 and Wildlife Services, the similar programs administered
6 by the Bureau of Land Management, the National Park
7 Service, and the 4 Federal councils created to coordinate
8 Federal invasive species efforts, the National Invasive Spe-
9 cies Council, the National Invasive Species Information
10 Center, the Federal Interagency Committee for the Man-
11 agement of Noxious and Exotic Weeds, and the Aquatic
12 Nuisance Species Task Force.

13 **SEC. 11. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
14 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
15 **TION OF DUPLICATIVE PROGRAMS AT THE**
16 **DEPARTMENT OF JUSTICE.**

17 Of the funds made available under Public Law 111–
18 117 for the Department of Justice, \$1,385,100,000 in un-
19 obligated balances are permanently rescinded: *Provided,*
20 That the Attorney General in coordination with the heads
21 of other Departments and agencies, shall consolidate Fed-
22 eral offender reentry programs, including those authorized
23 by the Second Chance Act, the DOJ Office of Justice Pro-
24 grams Bureau of Justice Assistance Prisoner Reentry Ini-
25 tiative, the Department of Labor Reintegration of Ex-Of-

1 fenders program, the Department of Education Lifeskills
2 for State and Local Inmates Programs, and the HHS
3 Young Offender Reentry Program: *Provided further*, That
4 the Attorney General shall consolidate the four duplicative
5 grant programs, including the State Formula Grant pro-
6 gram, the Juvenile Delinquency Prevention Block Grant
7 program, the Challenge/Demonstration Grant program,
8 and the Title V grant program, administered under the
9 Juvenile Justice and Delinquency Prevention Act and re-
10 duce the cost of administering such programs: *Provided*
11 *further*, That the Attorney General, in coordination with
12 the Secretary of Health and Human Services (HHS) and
13 the Office of National Drug Control Policy (ONDCP),
14 shall consolidate Federal programs that assist state drug
15 courts, including substance abuse treatment services for
16 offenders, such as the HHS Adult, Juvenile, and Family
17 Drug Court program, the Substance Abuse and Mental
18 Health Services Administration Drug Court Treatment
19 Program, the DOJ Drug Court Program, the ONDCP
20 National Drug Court Institute: *Provided further*, That the
21 Attorney General shall eliminate the National Drug Intel-
22 ligence Center (NDIC) which duplicates the activities of
23 19 other drug intelligence centers and reassign any essen-
24 tial duties performed by NDIC.

1 **SEC. 12. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
2 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
3 **TION OF DUPLICATIVE PROGRAMS AT THE**
4 **DEPARTMENT OF LABOR.**

5 Of the funds made available under Public Law 111–
6 117 for the Department of Labor, \$679,100,000 in unobli-
7 gated balances are permanently rescinded: *Provided*, That
8 the Secretary, in coordination with the heads of other De-
9 partments and agencies, shall consolidate the 18 programs
10 administered by the Department and ten programs admin-
11 istered by other agencies that support job training and
12 employment, such as the Adult Employment and Training
13 Activities program, Dislocated Worked Employment and
14 Training Activities, Youth Activities, YouthBuild, and the
15 Migrant and Seasonal Farmers program and reduce the
16 cost of administering such programs.

17 **SEC. 13. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
18 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
19 **TION OF DUPLICATIVE PROGRAMS AT THE**
20 **DEPARTMENT OF STATE.**

21 Of the funds made available under Public Law 111–
22 117 for the Department of State, \$1,318,550,000 in unob-
23 ligated balances are permanently rescinded: *Provided*,
24 That in accordance with the President’s FY 2010 budget,
25 no funding may be made available for the Center for Cul-
26 tural and Technical Interchange Between East and West,

1 which duplicates the State Departments cultural ex-
2 changes: *Provided further*, That no funding may be made
3 available for the Asia Foundation, which duplicates efforts
4 at USAID and the National Endowment for Democracy:
5 *Provided further*, That for any program for which funding
6 is prohibited in this section, any activities under that pro-
7 gram that are deemed by the Secretary to be necessary
8 or essential, the Secretary shall assign to an existing pro-
9 gram for which funding is not prohibited in this section.

10 **SEC. 14. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
11 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
12 **TION OF DUPLICATIVE PROGRAMS AT THE**
13 **DEPARTMENT OF TRANSPORTATION.**

14 Of the funds made available under Public Law 111–
15 117 for the Department of Transportation,
16 \$1,090,500,000 in unobligated balances are permanently
17 rescinded: *Provided*, That the Secretary shall consolidate
18 and reduce the costs of various duplicative highway pro-
19 grams, including the regionally specific development pro-
20 grams, the Federal-Aid Highway Programs under chapter
21 I of title 23, United States Code, the Research programs
22 authorized under title V of Public Law 109–59: *Provided*
23 *further*, That the Secretary shall consolidate and reduce
24 the costs of various rail-line relocation grant programs, in-
25 cluding the Rail-Line Relocation and Improvement Capital

1 Program, and the Highway-Rail Crossings Program, the
2 Railroad Rehabilitation and Improvement Financing pro-
3 gram.

4 **SEC. 15. REPEAL OF EXCESSIVE OVERHEAD, ELIMINATION**
5 **OF WASTEFUL SPENDING, AND CONSOLIDA-**
6 **TION OF DUPLICATIVE PROGRAMS AT THE**
7 **DEPARTMENT OF TREASURY.**

8 Of the funds made available under Public Law 111–
9 117 for the Department of Treasury, \$677,650,000 in un-
10 obligated balances are permanently rescinded.

11 **SEC. 16. RESCISSION OF UNSPENT AND UNCOMMITTED**
12 **FUNDS FEDERAL FUNDS.**

13 Notwithstanding any other provision of law, of the
14 \$657,000,000,000 in Federal funds unobligated at the end
15 of fiscal year 2009, the discretionary, unexpired funds
16 available for more than 2 consecutive fiscal years, as of
17 the date of enactment of this Act, are permanently re-
18 scinded.

19 **SEC. 17. IMPLEMENTATION OF RESCISSIONS.**

20 All rescissions required by this title—

21 (1) shall come from discretionary amounts ap-
22 propriated; and

23 (2) should be rescinded not later 14 days after
24 the date of enactment of this title.

1 **SEC. 18. NULLIFICATION OF INCREASE IN THE STATUTORY**
2 **LIMIT ON THE PUBLIC DEBT.**

3 Notwithstanding any other provision of this Act, any
4 increase in the statutory limit on the public debt shall be
5 null and void.